

CLAIRE C. McCASKILL Missouri State Auditor

To the County Commission and Officeholders of St. Clair County, Missouri

The State Auditor's Office through the State Office of Administration, Division of Purchasing, contracted the audit services of St. Clair County, Missouri, for the two years ended December 31, 2002. A copy of this audit which was performed by Davis, Lynn & Moots, P.C., Certified Public Accountants, is attached.

Claire C. McCaskill State Auditor

Die McCashill

Report No. 2003-66 July 8, 2003

ST. CLAIR COUNTY, MISSOURI FINANCIAL STATEMENTS

Years Ended December 31, 2002 and 2001

ST. CLAIR COUNTY, MISSOURI

TABLE OF CONTENTS

FINANCIAL S	ECTION	Page
Independent Au	ıditors' Reports	5 - 9
	tatements and Supplementary Schedule of es of Federal Awards	6 - 7
Compliance	e and Internal Control Over Financial Reporting Audit of Financial Statements Performed in	
	e With Governmental Auditing Standards	8 - 9
Financial States	ments	10 - 20
<u>Exhibit</u>	<u>Description</u>	
A-1 A-2	Statement of Receipts, Disbursements, and Changes in Cash - Various Funds Year Ended December 31, 2002 Year Ended December 31, 2001	
В	Comparative Statement of Receipts, Disbursements, and Changes in Cash - Budget and Actual - Various Funds, Years Ended December 31, 2002 and 2001	13 - 20
Notes to the Fir	nancial Statements	21 - 27
Supplementary	Schedule	28 - 30
	Expenditures of Federal Awards, d December 31, 2002 and 2001	29 - 30
Notes to the Su	pplementary Schedule	32
FEDERAL AW	ARDS - SINGLE AUDIT SECTION	
Independent Au	aditors' Report	34 - 36
	e With Requirements Applicable to Each Major Program and ntrol Over Compliance in Accordance with OMB Circular A-133	35 - 36

ST. CLAIR COUNTY, MISSOURI

TABLE OF CONTENTS

FEDERAL AWARDS - SINGLE AUDIT SECTION	Page
Schedule	37 - 40
Schedule of Findings and Questioned Costs (Including Management's Plan for Corrective Action), Years Ended December 31, 2002 and 2001	38 - 40
Section I - Summary of Auditors' Results	38
Section II - Financial Statement Findings.	39 - 40
Section III - Federal Award Findings and Questioned Costs	40
Follow-Up on Prior Audit Findings for an Audit of Federal Statements Performed in Accordance with <i>Governmental Auditing Standards</i>	41 - 42
Summary Schedule of Prior Audit Findings in Accordance With OMB Circular A-133	43 - 44

FINANCIAL SECTION

Independent Auditors' Reports

INDEPENDENT AUDITORS' REPORT ON THE FINANCIAL STATEMENTS AND SUPPLEMENTARY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

To the County Commission and Officeholders of St. Clair County, Missouri

We have audited the accompanying special-purpose financial statements of various funds of St. Clair County, Missouri, as of and for the years ended December 31, 2002 and 2001, as identified in the table of contents. These special-purpose financial statements are the responsibility of the County's management. Our responsibility is to express an opinion on these special-purpose financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the special-purpose financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the special-purpose financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

The accompanying special-purpose financial statements were prepared for the purpose of presenting the receipts, disbursements, and changes in cash of various funds of St. Clair County, Missouri, and comparisons of such information with the corresponding budgeted information for various funds of the County and are not intended to be a complete presentation of the financial position and results of operations of those funds or of St. Clair County.

In our opinion, the special-purpose financial statements referred to in the first paragraph present fairly, in all material respects, the receipts, disbursements, and changes in cash of various funds of St. Clair County, Missouri, and comparisons of such information with the corresponding budgeted information for various funds of the County as of and for the years ended December 31, 2002 and 2001, in conformity with the comprehensive basis of accounting discussed in Note 1, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

St. Clair County Commission St. Clair County, Missouri

The accompanying special purpose financial statements have been prepared assuming that the St. Clair County Health Center will continue as a going concern. As discussed in Note 4 to the special purpose financial statements, the Health Center has needed to increase its short-term loans, which includes tax anticipation notes, in order to meet the Center's cash flow needs. If cash receipts and disbursements remain unchanged for the next year the Center will be required to borrow more than what the Center would receive in tax revenues. These conditions raise a substantial doubt about its ability to continue as a going concern. Management's plans regarding those matters also are described in Note 4. The special purpose financial statements do not include any adjustments that might result from the outcome of this uncertainty.

In accordance with *Government Auditing Standards*, we have also issued a report dated February 13, 2003, on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget (OMB) Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the special-purpose financial statements. Such information has been subjected to the auditing procedures applied in the audit of the special-purpose financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the special-purpose financial statements taken as a whole.

Original Signed by Auditor

February 13, 2003

INDEPENDENT AUDITORS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the County Commission and Officeholders of St. Clair County, Missouri

We have audited the special-purpose financial statements of various funds of St. Clair County, Missouri, as of and for the years ended December 31, 2002 and 2001, and have issued our report thereon, dated February 13, 2003. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the special-purpose financial statements of various funds of St. Clair County, Missouri are free of material misstatement, we performed tests of the County's compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under *Government Auditing Standards*, which is described in the accompanying schedule of findings and questioned costs as item 02-1. We have also noted certain immaterial instances of noncompliance that we have reported to management of St. Clair County, Missouri in a separate letter dated February 13, 2003.

St. Clair County Commission St. Clair County, Missouri

Internal Control Over Financial Reporting

In planning and performing our audit of the special-purpose financial statements of various funds of St. Clair County, Missouri, we considered the County's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the special-purpose financial statements and not to provide assurance on the internal control over financial reporting. However, we noted a certain matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect St. Clair County's ability to record, process, summarize and report financial data consistent with the assertions of management in the special purpose financial statements. The reportable conditions are described in the accompanying schedule of findings and questioned costs as item 02-2 and 02-3.

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the special-purpose financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we believe the reportable conditions described above are material weaknesses.

This report is intended solely for the information and use of the County Commission, management and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Original Signed by Auditor

February 13, 2003

Financial Statements

Exhibit A-1

ST. CLAIR COUNTY, MISSOURI
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - VARIOUS FUNDS
Year Ended December 31, 2002

Fund	Ja	Cash, anuary 1		Receipts	Dis	sbursements	Cash, December 31		
General Revenue	\$	223,206	\$	\$ 3,294,661		2,788,301	\$	729,566	
Special Road and Bridge		261,801		946,035		960,354		247,482	
Assessment		18,278		113,123		118,945		12,456	
Law Enforcement Training		8,179		4,302		8,631		3,850	
Prosecuting Attorney Training		1,322		788		908		1,202	
Lake Patrol		9,112		39,284		23,062		25,334	
Recorder's Maintenance		45,789		14,751		3,792		56,748	
Prosecuting Attorney Administrative		12,221		5,801		16,510		1,512	
Sheriff Drug		1,001		-		-		1,001	
Sheriff Civil Fees		3,850		10,896		5,742		9,004	
Local Emergency Planning Commission		7,853		4,796		5,007		7,642	
Domestic Violence		205		358		413		150	
Circuit Clerk Interest		13,736		4,036		4,235		13,537	
Law Library		3,669		3,992		3,656		4,005	
Health Center		15,013		898,133		905,733		7,413	
Election Services Fund		3,591		3,189		1,505		5,275	
Tax Maintenance		-		134		134		-	
TOTAL	\$	628,826	\$ 5,344,279		\$ 4,846,928		\$	1,126,177	

Exhibit A-2

ST. CLAIR COUNTY, MISSOURI
STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - VARIOUS FUNDS
Year Ended December 31, 2001

Fund	Ja	Cash, anuary 1	Receipts	Dis	sbursements	Cash, December 31		
General Revenue	\$	114,970	\$ \$ 2,786,326		\$ 2,678,090		223,206	
Special Road and Bridge		283,380	914,519		936,098		261,801	
Assessment		15,979	115,836		113,537		18,278	
Law Enforcement Training		10,413	4,600		6,834		8,179	
Prosecuting Attorney Training		722	699		99		1,322	
Lake Patrol		16,291	26,951		34,130		9,112	
Recorder's Maintenance		39,494	8,506		2,211		45,789	
Prosecuting Attorney Administrative		12,077	5,160		5,016		12,221	
Sheriff Drug		1,001	-		-		1,001	
Federal Prisoner Medical		444	6,328		6,772		-	
Sheriff Civil Fees		7,769	11,884		15,803		3,850	
Local Emergency Planning Commission		5,445	4,590		2,182		7,853	
Domestic Violence		250	435		480		205	
Circuit Clerk Interest		10,396	5,440		2,100		13,736	
Law Library		3,999	3,724		4,054		3,669	
Health Center		10,717	845,593		841,297		15,013	
Election Services Fund		2,175	1,746		330		3,591	
TOTAL	\$	535,522	\$ 4,742,337	\$	4,649,033	\$	628,826	

Year Ended December 31,

	_			2002		car Enaca i				2001		
	_	Budget	•	Actual		Variance Favorable Unfavorabl		Budget		Actual	F	Variance avorable nfavorabl
TOTALS - VARIOUS FUNDS												
RECEIPTS DISBURSEMENTS	\$	4,751,488 5,179,422	\$	5,344,279 4,846,928	\$	592,791 332,494	\$	4,813,885 5,214,166	\$	4,742,337 4,649,033	\$	(71,548) 565,133
RECEIPTS OVER (UNDER)	_	(427,934)	_	497,351	_	925,285	_	(400,281)		93,304		493,585
CASH, January 1		628,826		628,826		-		535,522		535,522		-
CASH, December 31	\$	200,892	\$	1,126,177	\$	925,285	\$	135,241	\$	628,826	\$	493,585
GENERAL REVENUE FUND			_				_					
RECEIPTS												
Property taxes	\$	256,156	\$		\$		\$	254,648	\$	278,399	\$	23,751
Sales taxes		235,000		252,974		17,974		235,000		244,080		9,080
Intergovernmental		2,097,330		2,405,156		307,826		1,819,490		1,842,645		23,155
Charges for services		216,350		231,433		15,083		137,350		201,221		63,871
Interest		19,000		31,325		12,325		10,000		17,566		7,566
Bank loan		- 		-		-		190,000		125,128		(64,872)
Other		19,406		28,715		9,309		65,650		38,691		(26,959)
Transfers in		45,816		49,799		3,983		34,400		38,596		4,196
TOTAL RECEIPTS		2,889,058		3,294,661		405,603		2,746,538		2,786,326		39,788
DISBURSEMENTS												
County Commission		85,300		82,270		3,030		83,963		80,610		3,353
County Clerk		88,805		86,550		2,255		94,440		91,518		2,922
Elections		54,406		46,941		7,465		23,410		11,665		11,745
Buildings and grounds		111,456		106,180		5,276		250,412		264,720		(14,308)
County Treasurer		33,203		31,783		1,420		31,519		30,298		1,221
County Collector		85,598		82,324		3,274		81,769		76,039		5,730
Ex Officio Recorder of Deeds		22,786		16,442		6,344		25,687		19,155		6,532
Circuit Clerk		19,960		17,320		2,640		22,135		19,585		2,550
Court administration		19,521		4,596		14,925		26,695		17,067		9,628
Public Administrator		17,674		16,031		1,643		16,199		14,256		1,943
Sheriff		275,418		250,671		24,747		283,857		271,116		12,741
Jail		1,745,916 92,146		1,709,730		36,186		1,441,873		1,467,185		(25,312)
Prosecuting Attorney Juvenile Officer		36,751		83,913 28,139		8,233 8,612		100,521 34,920		99,883 22,643		638 12,277
County Coroner		12,977		10,847		2,130		12,627		10,793		1,834
Health and welfare		800		2,215		(1,415)		800		800		1,034
Debt service		132,730		132,730		(1,413)		150,000		66,439		83,561
Other		88,525		55,754		32,771		81,916		61,959		19,957
Emergency fund		86,675		33,734		86,675		84,200		27,748		56,452
Transfers out		36,955		23,865		13,090		35,000		24,611		10,389
TOTAL DISBURSEMENTS	_	3,047,602	_	2,788,301		259,301	_	2,881,943		2,678,090		203,853
RECEIPTS OVER (UNDER)	_	(158,544)	_	506,360	_	664,904	_	(135,405)	_	108,236		243,641
CASH, January 1		223,206		223,206		-		114,970		114,970		-
CASH, December 31	\$	64,662	\$	729,566	\$	664,904	\$	(20,435)	\$	223,206	\$	243,641
	_		_		_		=				_	

Exhibit B

ST. CLAIR COUNTY, MISSOURI
COMPARATIVE STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - BUDGET AND ACTUAL - VARIOUS FUNDS (continued)

Year Ended December 31. 2002 2001 Variance Variance Favorable Favorable Budget Actual (Unfavorable Budget Actual (Unfavorable SPECIAL ROAD AND BRIDGE RECEIPTS \$ Property taxes 233,800 \$ 257,952 \$ 24,152 \$ 230,035 \$ 239,778 \$ 9,743 Intergovernmental 612,000 619,109 7.109 625,000 645.015 20.015 3,000 1,238 (1,762)2,500 2,670 170 Charges for services Interest 18,000 16.916 (1.084)15,000 17.283 2.283 Other 18,000 50,820 32,820 13,500 9,773 (3,727)946.035 61.235 914.519 28,484 884,800 886.035 TOTAL RECEIPTS DISBURSEMENTS Salaries 283,000 272,596 10,404 262,500 245,719 16,781 Employee fringe benefits 79,790 66,637 13,153 80,670 66,356 14,314 Supplies 4,850 2,190 2,660 2,350 3,282 (932)14,000 22,073 Insurance (8,073)13,000 11,627 1,373 Road and bridge materials 211.843 168,102 102.398 272,000 60,157 270,500 87,500 Equipment repairs 24,961 62,539 87,500 38,741 48,759 Rentals 5,000 5,000 5,000 235 4,765 Equipment purchases 140,000 148.229 (8.229)140,000 115.709 24.291 Construction, repair and 8,300 8,300 59,494 61,200 (1,706)170,000 174,486 200,000 171.881 28.119 CART payments to special road (4.486)Other 1,800 4,185 (2,385)7,600 23,067 (15,467)Transfers out 34,000 33,154 846 30,000 30,179 (179)TOTAL DISBURSEMENTS 1,100,240 960.354 139,886 1,158,614 936,098 222,516 RECEIPTS OVER (UNDER) DISBURSEMENTS (215,440)(14,319)201,121 (272,579)(21.579)251,000 CASH, January 1 261,801 261,801 283,380 283,380 201.121 \$ 46.361 \$ 247.482 \$ 10.801 \$ 261.801 \$ 251,000 CASH. December 31 ASSESSMENT FUND RECEIPTS \$ 107.885 \$ 90.619 \$ 92,901 \$ Intergovernmental (17.266) \$ 99.310 \$ (6.409)900 1.075 Interest 175 1.207 1,207 2,700 1,429 Other (1,271)2,700 1,728 (972)Operating transfers in 36,955 20,000 (16.955)35,000 20,000 (15,000)148,440 113.123 (35,317)137.010 115.836 (21.174)TOTAL RECEIPTS **DISBURSEMENTS** Assessor 144,563 118,945 25,618 131,388 113,537 17,851 144,563 118,945 25,618 131,388 113,537 17,851 TOTAL DISBURSEMENTS RECEIPTS OVER (UNDER) DISBURSEMENTS 3,877 (5,822)(9,699)5,622 2,299 (3,323)CASH. January 1 18.278 18.278 15,979 15.979

The accompanying Notes to the Financial Statements are an integral part of this statement.

CASH, December 31

12,456 \$

(9.699) \$

21,601 \$

18,278 \$

(3.323)

22,155 \$

Exhibit B ST. CLAIR COUNTY, MISSOURI COMPARATIVE STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - BUDGET AND ACTUAL - VARIOUS FUNDS (continued)

Year Ended December 31, 2002 2001 Variance Variance Favorable Favorable (Unfavorable (Unfavorable Budget Budget Actual Actual LAW ENFORCEMENT TRAINING FUND RECEIPTS 4,003 \$ \$ 4,000 \$ 3 \$ 5,000 \$ 4,058 \$ (942)Charges for services Interest 299 299 420 542 122 TOTAL RECEIPTS 4,000 4,302 302 5,420 4,600 (820)**DISBURSEMENTS** Sheriff 8,000 8,631 (631)11,000 6,834 4,166 TOTAL DISBURSEMENTS 8,000 8,631 (631) 11,000 6,834 4,166 RECEIPTS OVER (UNDER) DISBURSEMENTS (4,000)(4,329)(329)3,346 (5,580)(2,234)CASH, January 1 8,179 8.179 10.413 10.413 \$ 4,179 \$ 3,850 \$ 4,833 \$ 8,179 \$ CASH, December 31 (329) \$ 3,346 PROSECUTING ATTORNEY TRAINING FUND RECEIPTS \$ 710 \$ 110 \$ 650 \$ 150 Charges for services 600 \$ 500 \$ Interest 25 78 53 49 49 788 163 699 199 TOTAL RECEIPTS 625 500 DISBURSEMENTS 99 Prosecuting Attorney 625 108 517 500 401 Transfers out 800 (800)908 99 TOTAL DISBURSEMENTS 625 (283)500 401 RECEIPTS OVER (UNDER) DISBURSEMENTS (120)(120)600 600 1,322 1,322 722

\$

1.322 \$

CASH, January 1

CASH. December 31

1.202 \$

(120) \$

722

722 \$

1.322 \$

600

The accompanying Notes to the Financial Statements are an integral part of this statement.

Exhibit B

ST. CLAIR COUNTY, MISSOURI
COMPARATIVE STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - BUDGET AND ACTUAL - VARIOUS FUNDS (continued)

Year Ended December 31,

					1	cai Liidea i		cinoci 51,					
				2002			2001						
	Budget			Actual	F	Variance Favorable Infavorable		Budget		Actual		Variance Favorable Infavorable	
LAKE PATROL FUND			_		_		_				_		
RECEIPTS													
Intergovernmental	\$	30,000	\$	38,726	\$	8,726	\$	33,827	\$	26,507	\$	(7,320)	
Interest		-		558		558		-		444		444	
TOTAL RECEIPTS		30,000		39,284		9,284		33,827		26,951		(6,876)	
DISBURSEMENTS													
Salaries		24,050		17,488		6,562		20,111		19,993		118	
Employee benefits		2,522		1,945		577		4,462		2,759		1,703	
Office expenditures		835		689		146		1,200		-		1,200	
Equipment		2,000		1,862		138		10,108		10,891		(783)	
Mileage and training Other		1,500		1,078		422		3,000 708		386 101		2,614 607	
							_				_		
TOTAL DISBURSEMENTS		30,907		23,062		7,845		39,589		34,130		5,459	
RECEIPTS OVER (UNDER) DISBURSEMENTS		(907)		16,222		17,129		(5,762)		(7,179)		(1,417)	
CASH, January 1		9,112		9,112		-		16,291		16,291		-	
CASH, December 31	\$	8,205	\$	25,334	\$	17,129	\$	10,529	\$	9,112	\$	(1,417)	
RECORDERS MAINTENANCE RECEIPTS													
Charges for services	\$	8,500	\$	8,158	\$	(342)	\$	5,000	\$	5,695	\$	695	
Interest		1,300		2,452		1,152		-		2,137		2,137	
Operating transfers in				4,141		4,141		3,400		674		(2,726)	
TOTAL RECEIPTS		9,800		14,751		4,951		8,400		8,506		106	
DISBURSEMENTS													
Office expenditures		15,750		3,792		11,958		5,040		2,211		2,829	
TOTAL DISBURSEMENTS		15,750		3,792		11,958		5,040		2,211		2,829	
RECEIPTS OVER (UNDER) DISBURSEMENTS		(5,950)		10,959		16,909		3,360		6,295		2,935	
CASH, January 1		45,789		45,789		-		39,494		39,494		-	
CASH, December 31	\$	39,839	\$	56,748	\$	16,909	\$	42,854	\$	45,789	\$	2,935	
	_		_				_		_		_		

The accompanying Notes to the Financial Statements are an integral part of this statement.

					Year Ended 1	Dec	ember 31,					
			2002			2001						
	Budget		Actual		Variance Favorable Unfavorable	Budget		•	Actual	F	Variance Savorable nfavorable	
PROSECUTING ATTORNEY				_								
ADMINISTRATIVE COST FUND												
RECEIPTS												
Charges for services	\$ 4,400	\$	5,107	\$		\$	4,000	\$	4,420	\$	420	
Interest	700		694	_	(6)		750		740		(10)	
TOTAL RECEIPTS	5,100		5,801		701		4,750		5,160		410	
DISBURSEMENTS												
Other	15.750		802		(802)		515		1,016		(501)	
Transfer out	15,750		15,708	_	42		4,000	_	4,000		-	
TOTAL DISBURSEMENTS	 15,750		16,510		(760)		4,515		5,016		(501)	
RECEIPTS OVER	//											
(UNDER) DISBURSEMENTS	(10,650)		(10,709)		(59)		235		144		(91)	
CASH, January 1	12,221		12,221		-		12,077		12,077		-	
CASH, December 31	\$ 1,571	\$	1,512	\$	(59)	\$	12,312	\$	12,221	\$	(91)	
SHERIFF DRUG FUND		_		_				_				
RECEIPTS												
Intergovernmental	\$ -	\$	-	\$	-	\$	_	\$	-	\$	-	
TOTAL RECEIPTS	 -		-		-	•	-		-		-	
DISBURSEMENTS												
Drug buy operations	750		-		750		-		-		-	
TOTAL DISBURSEMENTS	750		-		750		-		-		-	
RECEIPTS OVER												
(UNDER) DISBURSEMENTS	(750)		-		750		-		-		-	
CASH, January 1	1,001		1,001		-		1,001		1,001		-	
CASH, December 31	\$ 251	\$	1,001	\$	750	\$	1,001	\$	1,001	\$	=	
FEDERAL PRISONER MEDICAL FUND				-								
RECEIPTS												
Intergovernmental						\$	20,000	\$	6,328	\$	(13,672)	
TOTAL RECEIPTS							20,000		6,328		(13,672)	
DISBURSEMENTS												
- · · · · ·												

Prisoner medical

(UNDER) DISBURSEMENTS

RECEIPTS OVER

CASH, January 1

CASH, December 31

TOTAL DISBURSEMENTS

20,000

20,000

444

444 \$

6,772

6,772

(4444)

444

- \$

13,228

13,228

(444)

(4444)

Exhibit B

ST. CLAIR COUNTY, MISSOURI
COMPARATIVE STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - BUDGET AND ACTUAL - VARIOUS FUNDS (continued)

Year Ended December 31.

2002 2001 Variance Variance Favorable Favorable **Budget** Actual (Unfavorable Budget Actual (Unfavorable SHERIFF CIVIL FEES FUND RECEIPTS Charges for services 20,000 \$ 10,896 \$ (9,104) \$ 7,000 \$ 11,884 \$ 4,884 TOTAL RECEIPTS 20,000 10,896 7,000 11,884 (9,104)4,884 DISBURSEMENTS Office expenditures 4,696 (4,696)500 2,145 (1,645)Equipment 13,000 1,046 11,954 9,000 13,658 (4,658)5,742 7.258 9,500 13,000 15.803 (6.303)TOTAL DISBURSEMENTS RECEIPTS OVER (UNDER) DISBURSEMENTS 7,000 5,154 (1,846)(2,500)(3,919)(1,419)CASH, January 1 3.850 3.850 7,769 7.769 \$ 10,850 \$ 9.004 \$ 5,269 \$ 3,850 \$ CASH, December 31 (1,846) \$ (1,419)LOCAL EMERGENCY **COMMISSION FUND** RECEIPTS Intergovernmental \$ 2,500 \$ 4,465 \$ 1,965 \$ 2,000 \$ 4,285 \$ 2,285 Interest 200 331 131 305 305 TOTAL RECEIPTS 2,700 4,796 2,096 2,000 4,590 2,590 **DISBURSEMENTS** 4.107 1.429 Office expenditures 1.750 (2.357)1.550 121 900 397 Mileage and training 750 (150)1,150 753 TOTAL DISBURSEMENTS 2,500 5.007 (2,507)2,700 2.182 518 RECEIPTS OVER (UNDER) DISBURSEMENTS 200 (211)(411)(700)2,408 3.108 CASH, January 1 7,853 7.853 5,445 5,445 CASH, December 31 \$ 8,053 \$ 7,642 \$ (411) \$ 4,745 \$ 7,853 \$ 3,108 DOMESTIC VIOLENCE FUND RECEIPTS Charges for services \$ 425 \$ 358 \$ (67) \$ 440 \$ 435 \$ (5) TOTAL RECEIPTS 425 358 440 435 (5) (67)DISBURSEMENTS 425 413 12 690 480 210 Transfers out 12 TOTAL DISBURSEMENTS 425 413 690 480 210 RECEIPTS OVER (UNDER) DISBURSEMENTS (55)(55)(250)(45)205 205 205 250 CASH, January 1 250 205 \$ 150 \$ (55) \$ - \$ 205 \$ 205 CASH, December 31

ST. CLAIR COUNTY, MISSOURI COMPARATIVE STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - BUDGET AND ACTUAL - VARIOUS FUNDS (continued)

Year Ended December 31,

								•				
				2002						2001		
		Budget		Actual		Variance Favorable Infavorable		Budget		Actual		Variance Favorable Infavorable
CIRCUIT CLERK INTEREST												
RECEIPTS			_		_		_		_		_	
Interest	\$	2,000	\$	4,036	\$	2,036	\$	2,200	\$	5,440	\$	3,240
TOTAL RECEIPTS		2,000		4,036		2,036		2,200		5,440		3,240
DISBURSEMENTS Circuit Clerk		13,950		4,235		9,715		2,097		2,100		(3)
TOTAL DISBURSEMENTS		13,950		4,235		9,715		2,097		2,100		(3)
RECEIPTS OVER (UNDER)		(11,950)	_	(199)	_	11,751	_	103	-	3,340	_	3,237
CASH, January 1		13,736		13,736		-		10,396		10,396		-
CASH, December 31	\$	1,786	\$	13,537	\$	11,751	\$	10,499	\$	13,736	\$	3,237
LAW LIBRARY FUND												
RECEIPTS Charges for services	\$	3,600	\$	3,992	\$	392	\$	3,500	\$	3,724	\$	224
TOTAL RECEIPTS	_	3,600		3,992	_	392		3,500		3,724		224
DISBURSEMENTS Law library		3,650		3,656		(6)		3,500		4,054		(554)
TOTAL DISBURSEMENTS		3,650	_	3,656	_	(6)	_	3,500		4,054	_	(554)
RECEIPTS OVER (UNDER)	_	(50)		336	_	386				(330)		(330)
CASH, January 1		3,669		3,669		-		3,999		3,999		(330)
CASH, December 31	\$	3,619	\$	4,005	\$	386	\$	3,999	\$	3,669	\$	(330)
HEALTH CENTER FUND			_		_		_				_	
RECEIPTS												
Property taxes	\$	158,315	\$	159,854	\$	1,539	\$	147,000	\$	148,492	\$	1,492
Intergovernmental Tax anticipation note		577,750		561,688 140,000		(16,062) 140,000		138,340 130,000		577,786 85,000		439,446 (45,000)
Bank loan		-		18,500		18,500		130,000		-		(45,000)
Interest		1,000		1,369		369		2,200		1,199		(1,001)
Other		11,800		16,722		4,922		538,200		33,116		(505,084)
TOTAL RECEIPTS		748,865		898,133		149,268		955,740		845,593		(110,147)
DISBURSEMENTS												
Salaries		562.090		629,160		(67.070)		541.528		536.241		5.287
Office expenditures		8.000		50.098		(42,098)		5.000		11,223		(6,223)
Equipment Mileage and training		10.000 15.000		13.878 14.779		(3.878) 221		17.000 33.000		9.936 17.152		7.064 15.848
Program costs		46.500		106,376		(59.876)		201,612		77.271		124,341
Other		46,500		1,466		45,034		44,150		70,788		(26,638)
Tax anticipation note-including		89,920		89,976		(56)		100,000		118,686		(18,686)
TOTAL DISBURSEMENTS		778,010	_	905,733	_	(127,723)	_	942,290	-	841,297	_	100,993
RECEIPTS OVER (UNDER)		(29,145)		(7,600)	_	21,545	_	13,450	_	4,296	_	(9,154)
CASH, January 1		15,013		15,013		-		10,717		10,717		-
CASH, December 31	\$	(14,132)	\$	7,413	\$	21,545	\$	24,167	\$	15,013	\$	(9,154)
	_		_		_		_		_		_	

Exhibit B

ST. CLAIR COUNTY, MISSOURI
COMPARATIVE STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - BUDGET AND ACTUAL - VARIOUS FUNDS (continued)

					,	Year Ended 1	Dec	ember 31,					
				2002			2001						
	Budget		Actual		Variance Favorable (Unfavorable		Budget		Actual	F	Variance Favorable Infavorable		
ELECTION SERVICES FUND			-				_						
RECEIPTS													
Intergovernmental Interest	\$	2,000 75	\$	3,029 160	\$	1,029 85	\$	500 25	\$	1,611 135	\$	1,111 110	
TOTAL RECEIPTS		2,075	_	3,189		1,114	_	525	_	1,746		1,221	
		2,073		3,189		1,114		323		1,/40		1,221	
DISBURSEMENTS Election		3,700		1,505		2,195		800		330		470	
TOTAL DISBURSEMENTS		3,700		1,505		2,195	_	800	_	330		470	
RECEIPTS OVER (UNDER) DISBURSEMENTS		(1,625)		1,684		3,309		(275)		1,416		1,691	
CASH, January 1		3,591		3,591		-		2,175		2,175		-	
CASH, December 31	\$	1,966	\$	5,275	\$	3,309	\$	1,900	\$	3,591	\$	1,691	
TAX MAINTENANCE FUND			=		_		_		_		_		
RECEIPTS													
Charges for services	\$	-	\$	134	\$	134							
TOTAL RECEIPTS		-	_	134		134							
DISBURSEMENTS Office expenditures		_		134		(134)							
TOTAL DISBURSEMENTS		-	_	134		(134)							
RECEIPTS OVER (UNDER) DISBURSEMENTS		_				_							
CASH, January 1		-		-		-							

- \$

CASH, December 31

The accompanying Notes to the Financial Statements are an integral part of this statement.

Notes to the Financial Statements

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Reporting Entity and Basis of Presentation

The accompanying special-purpose financial statements present the receipts, disbursements, and changes in cash of various funds of St. Clair County, Missouri, and comparisons of such information with the corresponding budgeted information for various funds of the County. The funds presented are established under statutory or administrative authority, and their operations are under the control of the County Commission, an elected county official, or the Health Center Board. The General Revenue Fund is the County's general operating fund, accounting for all financial resources except those required to be accounted for in another fund. The other funds presented account for financial resources whose use is restricted for specified purposes.

B. Basis of Accounting

The financial statements are prepared on the cash basis of accounting; accordingly, amounts are recognized when received or disbursed in cash. This basis of accounting differs from accounting principles generally accepted in the United States of America, which require revenues to be recognized when they become available and measurable or when they are earned and expenditures or expenses to be recognized when the related liabilities are incurred.

C. Budgets and Budgetary Practices

The County Commission and other applicable boards are responsible for the preparation and approval of budgets for various County funds in accordance with Sections 50.525 through 50.745, RSMo 2000, the County budget law. These budgets are adopted on the cash basis of accounting.

Although adoption of a formal budget is required by law, the County did not adopt a formal budget for the Tax Maintenance Fund.

C. Budgets and Budgetary Practices (continued)

Warrants issued were in excess of budgeted amounts for the following funds:

<u>Fund</u>	Years Ended December 31,
Law Enforcement Training Fund	2002
Prosecuting Attorney Training Fund	2002
Prosecuting Attorney Administrative Cost Fund	2002, 2001
Sheriff Civil Fees Fund	2001
Local Emergency Planning Commission Fund	2002
Circuit Clerk Interest Fund	2001
Law Library Fund	2002, 2001
Health Center Fund	2002

Section 50.740, RSMo 2000, prohibits expenditures in excess of the approved budgets.

The budgeted expenditures exceeded budgeted receipts plus beginning cash balances in the General Fund for 2001 and the Health Center Fund for 2002.

D. Published Financial Statements

Under Sections 50.800 and 50.810, RSMo 2000, the County Commission is responsible for preparing and publishing in a local newspaper a detailed annual financial statement for the County. The financial statement is required to show receipts or revenues, disbursements or expenditures, and beginning and ending balances for each fund. The County's published financial statements for the years ended December 31, 2002 and 2001, included all funds presented.

2. Cash

Section 110.270, RSMo 2000, based on Article IV, Section 15, Missouri Constitution authorizes counties to place their funds, either outright or by repurchase agreement, in U.S. Treasury and agency obligations. In addition, Section 30.950, RSMo 2000, requires political subdivisions with authority to invest in instruments other than depository accounts at financial institutions to adopt a written investment policy. Among other things, the policy is to commit a political subdivision to prohibit purchase of derivatives (either directly or through repurchase agreements), use of leveraging (through either reverse repurchase agreements or other methods), and use of public funds for speculation. The County has not adopted such a policy.

ST. CLAIR COUNTY, MISSOURI NOTES TO FINANCIAL STATEMENTS December 31, 2002 and 2001

2. <u>Cash</u> (continued)

In accordance with Statement No. 3 of the Governmental Accounting Standards Board, *Deposits with Financial Institutions, Investments (Including Repurchase Agreements), and Reverse Repurchase Agreements*, disclosures are provided below regarding the risk of potential loss of cash deposits. For the purposes of these disclosures, deposits with financial institutions are demand, time, and savings accounts, including certificates of deposit and negotiable order of withdrawal accounts, in banks, savings institutions, and credit unions.

The financial statements do not include the cash balances of the Ex Officio County Collector, who collects and distributes property taxes as an agent for various local governments. However, for the purpose of these risk disclosures, the Ex Officio County Collector's cash balances are included since collateral securities to cover amounts not covered by federal depository insurance are pledged to the County rather than to specific county officials.

The County's deposits at December 31, 2002 and 2001, were entirely covered by federal depository insurance or by collateral securities held by the County's custodial bank in the County's name.

The Health Center's deposits at December 31, 2002 and 2001 were entirely covered by federal depository insurance.

To protect the safety of County deposits, Section 110.020, RSMo 2000, requires depositories to pledge collateral securities to secure County deposits not insured by the Federal Deposit Insurance Corporation.

3. General Long-Term Debt

In 2000, the County entered into a cancellable lease purchase agreement to finance the construction of a jail. The agreement requires annual payments of \$109,776, which includes interest at 8.90% until 2022.

In 2002, the County entered into a cancellable lease purchase agreement to finance the purchase of three John Deere tractors at a cost of \$127,791. The agreement requires annual payments of \$28,036, which includes interest at 4.75%.

3. <u>General Long-Term Debt</u> (continued)

In 2002, the County entered into a cancellable lease purchase agreement to finance the purchase of a Motor road grader at a cost of \$153,066. The agreement requires annual payments of \$15,899 which includes interest at 4.80%.

In 2002, the County entered into a cancellable lease purchase agreement to finance the purchase of five International trucks at a cost of \$278,848. The agreement requires annual payments of \$61,273, which includes interest at 4.87%.

Although the agreements provide for cancellation of the leases if the County should fail to appropriate funds at the annual renewal dates, the County does not foresee exercising its options to cancel.

The annual requirements to amortize the principal of the leases are as follows:

Year Ended December 31,	Jail	Ro	Motor oad Graders Lease	 Five nternational rucks Lease	John Deere Tractors Lease	Total Lease Payments
2003	109,776	\$	15,899	\$ 61,273	\$ 28,036	\$ 214,984
2004	109,776		15,899	61,273	28,036	214,984
2005	109,776		15,899	61,273	28,036	214,984
2006	109,776		121,899	61,273	28,036	320,984
2007	109,776		-	-	-	109,776
Thereafter	1,538,249		-	-	-	1,538,249
_	2,087,129		169,596	245,092	112,144	2,613,961
Portion representing interest	(1,106,421)		(25,082)	(27,517)	(12,390)	(1,171,410)
Minimum future lease payments \$	980,708	\$	144,514	\$ 217,575	\$ 99,754	\$ 1,442,551

3. <u>General Long-Term Debt</u> (continued)

The following is the changes in long-term debt for the years ended December 31, 2002 and 2001:

		Balance cember 31, 2001	Additions	Re	tirements	Balance cember 31, 2002
Capital Lease Obligations		 	 			
2001 Jail Construction Lease		\$ 1,000,000	\$ -	\$	19,292	\$ 980,708
2002 Motor Grader Lease		-	153,066		8,552	144,514
2002 Five International Trucks Lease	e	-	278,848		61,273	217,575
2002 John Deere Tractors Lease		-	127,791		28,037	99,754
TC	OTAL	\$ 1,000,000	\$ 559,705	\$	117,154	\$ 1,442,551
		Balance cember 31, 2000	 Additions	Re	tirements	Balance cember 31, 2001
Capital Lease Obligations 2001 Jail construction Lease 2000 Grader Lease		\$ - 174,747	\$ 1,000,000	\$	- 174,747	\$ 1,000,000
TC	OTAL	\$ 174,747	\$ 1,000,000	\$	174,747	\$ 1,000,000

4. Going Concern - St. Clair County Health Center

The St. Clair County Health Center, in order to meet cash flow needs, has issued tax anticipation notes of \$85,000 and \$140,000 for the years ended December 31, 2001 and 2002, respectively. The Health Center also has an outstanding line of credit of \$18,500 and a payroll tax liability with the IRS of \$52,228. For the year ended December 31, 2002, the Health Center had cash receipts of \$739,633 which does not include loan or note proceeds. Cash disbursements totaled \$815,757 which does not include a repayment of \$89,976 on the previous years tax anticipation note. If cash receipts and disbursements remained unchanged for the next year and taking into account the repayment of the \$140,000 current year tax anticipation note and payroll tax liability, the amount the Health Center would need to issue in tax anticipation notes would exceed the amount the Health Center is able to collect in tax receipts.

ST. CLAIR COUNTY, MISSOURI NOTES TO FINANCIAL STATEMENTS December 31, 2002 and 2001

4. Going Concern - St. Clair County Health Center (continued)

Management, in order to address these concerns, is trying to secure financing through a sale lease-back on the Health Center's facility. Management has also proposed eliminating two positions at an annual savings of approximately \$38,000. Management has also reduced three positions from a five day work week to four. Management plans also include steps to increase cash receipts by adding days worked for the nurse practitioner at the Osceola Rural Health Clinic. Management expects more citizens will utilize the clinic for regular care with the increased availability of the nurse practitioner. Management has also hired a consultant to review billings and collections and to make recommendations for reducing uncollected fees. Management also has plans to set a fee for food inspection activities which currently are not being charged. In addition to the reduction in cash disbursements through changes in the staffing pattern, management anticipates an additional increase in cash receipts of \$100,000 through marketing of the clinic services and implementing better billing and collection procedures. If these steps do not allow for the reduction in short-term borrowings, management will consider further reductions in staff in order to meet its cash flow requirements.

5. Claims and Judgments

The County participates in a number of federal and state programs that are fully or partially funded by grants received from other governmental units. Expenditures financed by grants are subject to audit by the appropriate grantor government. If expenditures are disallowed due to noncompliance with grant program regulations, the County may be required to reimburse the grantor government. As of December 31, 2002, significant amounts of grant expenditures have not been audited by grantor governments, but the County believes that disallowed expenditures, if any, based on subsequent audits will not have a material effect on any of the individual government funds or the overall financial position of the County.

Supplementary Schedule

Federal CFDA	Federal Grantor/ Pass Through Grantor/	Pass-through Entity Identifying Number	Federal Expenditures Year Ended December 31,		
Number	Program Title		2002		2001
10.766	U.S. DEPARTMENT OF AGRICULTURE Direct program Community Facilities Loans and Grants	29-93-431872703	\$ -	\$	900,000
	Department of Health	2)-73-431072703	Ψ –	Ψ	700,000
10.557	Special Supplemental Nutrition Program for Women, Infants and Children	ERS045-1193W ERS045-2193 ERS045-3193W	24,050 15,592	\$	21,371 12,629
	TOTAL U.S. DEPARTMENT OF		39,642		934,000
	U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT Department of Economic Development				
14.228	Community Development Block Grant Department of Social Services	99-PF-10	-		82,103
14.231	Emergency Shelter Grants Program	ERO 16440398	24,303		15,455
	TOTAL U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT		24,303		97,558
16.592	U.S. DEPARTMENT OF JUSTICE Department of Public Safety Local Law Enforcement Block Grant	2000-LBG-080	_		4,158
	TOTAL U.S. DEPARTMENT OF JUSTICE				4,158
	U.S. DEPARTMENT OF TRANSPORTATION Highway and Transportation Commission				,
20.205	Highway Planning and Construction	BRO-093	15		61,200
	Chata Farance Management Assistance	COE-093	-		14,861
20.703	State Emergency Management Assistance Interagency Hazardous Materials Public				
	Sector Training and Planning Grants	N/A	3,131		2,182
	TOTAL U.S. DEPARTMENT OF		3,146		78,243
	GENERAL SERVICES ADMINISTRATION Office of Administration				
39.003	Federal Surplus Property	N/A	6,768		366
	TOTAL GENERAL SERVICES		6,768		366

N/A - Not applicable

The accompanying Notes to the Supplementary Schedule are an integral part of this schedule.

ST. CLAIR COUNTY, MISSOURI SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (continued)

Federal CFDA	Federal Grantor/ Pass Through Grantor/	Pass-through Entity	Federal Expenditures Year Ended December 31,			
Number	Program Title	Identifying Number		2002	2001	
	U.S. DEPARTMENT OF HEALTH AND Department of Health					
93.268	Immunization Grants Department of Social Services	N/A		32,770	19,147	
93.563	Child Support Enforcement	N/A		-	3,986	
93.569	Community Services Block Grant Department of Health	AOC00380269		77,714	77,775	
93.575	Child Care and Development Block Grant	N/A		55	193	
93.919	Cooperative Agreements for State -Based Comprehensive Breast and Cervical Cancer					
	Early Detection Programs	ERS161-10067		-	4,500	
		ERS161-20066		2,781	-	
93.994	Maternal and Child Health Services					
	Block Grant to the States	ERS146-1193M		-	12,891	
		ERS146-2193M		10,483	-	
		ERS146-3193M		1,469	-	
		Immunizations		353	2,153	
	TOTAL U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES			125,625	120,645	
	TOTAL EXPENDITURES OF FEDERAL		\$	199,484	\$ 1,234,970	

N/A - Not applicable

The accompanying Notes to the Supplementary Schedule are an integral part of this schedule.

Notes to the Supplementary Schedule

ST. CLAIR COUNTY, MISSOURI NOTES TO THE SUPPLEMENTARY SCHEDULE

1. <u>Summary of Significant Accounting Policies</u>

A. Purpose of Schedule and Reporting Entity

The accompanying Schedule of Expenditures of Federal Awards has been prepared to comply with the requirements of OMB Circular A-133. This circular requires a schedule that provides total federal awards expended for each federal program and the Catalog of Federal Domestic Assistance (CFDA) number or other identifying number when the CFDA information is not available.

The schedule includes all federal awards administered by St. Clair County, Missouri.

B. Basis of Presentation

OMB Circular A-133 includes these definitions, which govern the contents of the schedule:

Federal financial assistance means assistance that non-Federal entities receive or administer in the form of grants, loans, loan guarantees, property (including donated surplus property), cooperative agreements, interest subsidies, insurance, food commodities, direct appropriations, and other assistance, but does not include amounts received as reimbursement for services rendered to individuals.

Federal award means Federal financial assistance and Federal cost-reimbursement contracts that non-Federal entities receive directly from Federal awarding agencies or indirectly from pass-through entities. It does not include procurement contracts, under grants or contracts, used to buy goods or services from vendors.

Accordingly, the schedule includes expenditures of both cash and noncash awards.

C. Basis of Accounting

Except as noted below, the schedule is presented on the cash basis of accounting, which recognizes amounts only when disbursed in cash.

Of the amounts for Immunization Grants (CFDA number 93.268), \$32,770 and \$19,147 represent the original acquisition cost of vaccines purchased by the Centers for Disease Control of the U.S. Department of Health and Human Services but distributed to the Health Center through the state Department of Health during the years ended December 31, 2002 and 2001. Of the remaining amounts for the Immunization Grants and the Maternal and Child Health Services Block Grant to the States represent cash disbursements.

2. Subrecipients

The County provided no federal awards to subrecipients during the years ended December 31, 2002 and 2001.

FEDERAL AWARDS - SINGLE AUDIT SECTION

Independent Auditors' Report

INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

To the County Commission and Officeholders of St. Clair County, Missouri

Compliance

We have audited the compliance of St. Clair County, Missouri with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to its major federal program for the years ended December 31, 2002 and 2001. The County's major federal program is identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal program is the responsibility of the County's management. Our responsibility is to express an opinion on the County's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about St. Clair County, Missouri's compliance with those requirements and performing such other procedures as we consider necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on St. Clair County, Missouri's compliance with those requirements.

In our opinion, St. Clair County, Missouri complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the years ended December 31, 2002 and 2001.

To the County Commission and Officeholders of St. Clair County, Missouri

Internal Control Over Compliance

The management of St. Clair County, Missouri is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered St. Clair County, Missouri's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants that would be material in relation to a major federal program being audited may occur and to be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of the County commission, management, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Original Signed by Auditor

DAVIS, LYNN & MOOTS, P.C. February 13, 2003

Schedule

ST. CLAIR COUNTY, MISSOURI

SCHEDULE OF FINDINGS AND QUESTIONED COSTS (INCLUDING MANAGEMENT'S PLAN FOR CORRECTIVE ACTION)

Years Ended December 31, 2002 and 2001

Section I - Summary of Auditors' Results

<u>Financial Statements</u>					
Type of auditors' report issued:		<u>Unc</u>	ualified		
Internal control over f	inancial reporting:				
Material weaknesses identified?		X	Yes		No
Reportable conditions identified that are not considered to be material weaknesses?			Yes	X	No
Noncompliance material to the financial statements noted?		X	Yes		No
Federal Awards			_		_
Internal control over i	najor programs:				
Material weaknesses identified?			Yes	X	No
Reportable conditions identified that are not considered to be material weaknesses?			Yes	X	Nonerepor ted
Type of auditors' report issued on compliance for major program(s):		Unc	ualified		_
Any audit findings disclosed that are required to be reported in accordance with Section .510(a) of OMB Circular A-133?			Yes	X	No
Identification of major	or program(s):				
CFDA or Other					
<u>Identifying Number</u>	Program Title				
10.766	Community Facilities Loans and Grants				
Dollar threshold used to distinguish between Type A and Type B programs:			0,000		
Auditee qualified as a low-risk auditee?			Yes	X	No

ST. CLAIR COUNTY, MISSOURI

SCHEDULE OF FINDINGS AND QUESTIONED COSTS (INCLUDING MANAGEMENT'S PLAN FOR CORRECTIVE ACTION)

Years Ended December 31, 2002 and 2001

Section II - Financial Statement Findings

Compliance

02-1. Payroll Tax Withholdings

Condition: During the year ended December 31, 2001, payroll tax withholdings totaling \$52,228 were not remitted to the State of Missouri or federal government as required by state and federal regulations.

Criteria: State and federal tax withholdings are to be remitted in accordance with state and federal regulations.

Effect: The cash disbursements for 2001 do not include all required tax disbursements. Also, the St. Clair County Health Center is subject to interest and penalties. As a result, St. Clair County is not in compliance with state and federal regulations.

Recommendation: We recommend all tax withholdings be remitted in accordance with state and federal regulations.

Response: The St. Clair County Health Center is currently making the required payroll tax deposits and is also paying \$1,000 a month on the outstanding payroll tax liability.

Internal Control Over Financial Reporting

02-2 Segregation of duties

Condition: Because of a limited number of available personnel, it is not always possible to adequately segregate certain incompatible duties so that no one employee has access to both physical assets and the related accounting records, or to all phases of a transaction.

Criteria: Duties should be segregated so that no one employee has access to both physical assets and the related accounting records, or to all phases of a transaction.

Effect: Risk is present that errors or irregularities in amounts that would be material to the combined financial statements may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions.

ST. CLAIR COUNTY, MISSOURI

SCHEDULE OF FINDINGS AND QUESTIONED COSTS (INCLUDING MANAGEMENT'S PLAN FOR CORRECTIVE ACTION)

Years Ended December 31, 2002 and 2001

Internal Control Over Financial Reporting (continued)

Recommendation: We realize that because of limited resources and personnel, management may not be able to achieve a proper segregation of duties; however, our professional standards require that we bring this lack of segregation of duties to your attention in this report.

Response: The limited number of available personnel prohibit segregation of incompatible duties.

02-3. Cash reconciliations

Condition: Cash reconciliations of bank accounts to the general ledger were not performed in the current year at the St. Clair County Health Center.

Criteria: Cash reconciliations are an important part of the accounting process and should be performed on a monthly basis.

Effect: Risk is that financial statements could be misstated due to incorrect or missing transactions in the accounting system.

Recommendation: We recommend all accounts be reconciled to the general ledger in a timely manner.

Response: Cash reconciliations will be performed monthly on a timely basis in the current fiscal year.

Section III - Federal Award Findings and Questioned Costs

This section includes no audit findings that Section .510(a) of OMB Circular A-133 requires to be reported for an audit of federal awards.

Follow-Up on Prior Audit Findings for an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

ST. CLAIR COUNTY, MISSOURI FOLLOW-UP ON PRIOR AUDIT FINDINGS FOR AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The prior audit report issued for the two years ended December 31, 2000, included no audit findings that *Government Auditing Standards* requires to be reported for an audit of financial statements.

Summary Schedule of Prior Audit Findings in Accordance With OMB Circular A-133

ST. CLAIR COUNTY, MISSOURI SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS IN ACCORDANCE WITH OMB CIRCULAR A-133

Section .315 of OMB Circular A-133 requires the auditee to prepare a Summary Schedule of Prior Audit Findings to report the status of all findings that are relative to federal awards and included in the prior audit report's Schedule of Findings and Questioned Costs. The summary schedule also must include findings reported in the prior audit's Summary Schedule of Prior Audit Findings, except those listed as corrected, no longer valid, or not warranting further action.

Section .500(e) of OMB Circular A-133 requires the auditor to follow up on these prior audit findings; to perform procedures to assess the reasonableness of the Summary Schedule of Prior Audit Findings; and to report, as a current year finding, when the auditor concludes that the schedule materially misrepresents the status of any prior findings.

The prior audit report issued for the two years ended December 31, 2000, included no audit findings that Section .510(a) of OMB Circular A-133 requires to be reported for an audit of federal awards.

To the County Commission and Officeholders of St. Clair County, Missouri

In planning and performing our audit of the special-purpose financial statements of St. Clair County, Missouri for the years ended December 31, 2002 and 2001, we considered its internal control in order to determine our auditing procedures for the purpose of expressing our opinion on the special-purpose financial statements and not to provide assurance on the internal control.

However, during our audit we became aware of some matters to bring to your attention. The following paragraphs summarize our comments and suggestions regarding these matters.

1. <u>Investment Policy</u>

During our audit, we noted that the County does not have a formal written investment policy that details the County's philosophies, policies and goals. The policy would allow the County to maximize the income earned on investments at an acceptable level of risk.

We Recommend:

The County adopt an investment policy which addresses the investment goals, the targeted return for investments, and the amount of risk that is acceptable.

2. <u>Budgetary Statute</u>

The County was not in compliance with Sections 50.525 through 50.745, RSMo for the years ended December 31, 2002 and 2001. Actual expenditures exceeded budgeted expenditures in the Prosecuting Attorney Training Fund, Prosecuting Attorney Administrative Cost Fund, Local Emergency Planning Commission Fund, and Health Center Fund.

We Recommend:

The County amend the budget as necessary to ensure actual expenditures do not exceed budgeted expenditures. State statutes require that budget amendments be adopted throughout the year as additional expenditures in excess of the original budget are authorized by County management. The County should also adopt a budget for all funds.

To the County Commission and Officeholders of St. Clair County, Missouri Page 2

3. Cash Reconciliations - St. Clair County Health Center

The Health Center performed cash reconciliations during the year, however, cash was not reconciled to the general ledger. This is a necessary internal control to ensure all transactions have been properly recorded.

We Recommend:

The Health Center prepare monthly cash reconciliations that reconcile to the general ledger on a monthly basis.

4. Accounting Software and Monthly Financial Reporting

The St. Clair County Health Center general ledger was out of balance in that debits did not equal credits. Accounting software should never allow a one-sided entry to be made. As a result of this, numerous miscodings occurred in the general ledger as well as cash not being reconciled to the general ledger. Management and the Board of Trustees have not received accurate financial reports during the year. Management and the Board of Trustees must have accurate and complete financial reports in order to make sound financial decisions.

We Recommend:

The Board of Trustees require from management accurate and complete financial reports prepared from the accounting system on a monthly basis. This will require County personnel to receive training on the accounting software. The Health Center may also need to seek professional accounting assistance in order to correct the general ledger.

5. Payroll Tax Deposits

During our audit, we noted that not all of payroll tax deposits have been remitted to the appropriate government agency for the year ended December 31, 2001. This has resulted in a liability of approximately \$52,000. In addition to this liability the Health Center will be subject to interest on this liability. Also, the Health Center may be subject to penalties imposed by the state and/or federal government.

We Recommend:

The County remit all payroll tax withholdings in the time required by state and federal regulations.

To the County Commission and Officeholders of St. Clair County, Missouri Page 3

6. Financial Condition - St. Clair County Health Center

During our audit, we noted that the St. Clair County Health Center has had to increase its short-term loans in order to meet its cash flow requirements. However, if cash receipts and disbursements remain unchanged the Center will need to borrow more than what the Center will collect in tax revenues. Management has developed plans to deal with this situation. However, if these plans are not sufficient enough to reduce cash disbursements or increase cash receipts to a level which would permit the Health Center to issue a tax anticipation note in an amount sufficient enough to meet its cash flow requirements, then further reductions in staff will be necessary.

We Recommend:

The Board of Trustees, as well as the County Commission monitor this situation closely and take any steps necessary to ensure that the Center can meet its financial obligations.

We will be pleased to discuss these comments in further detail at your convenience, to perform any additional study of these matters or to assist you in implementing the recommendations.

We appreciate this opportunity to serve as St. Clair County Missouri's independent auditor and the courtesies and assistance extended to us by the County's employees.

Original Signed by Auditor

DAVIS, LYNN & MOOTS, P.C. February 13, 2003